

Report to the Chief Officer (Highways and Transportation)

Date: 06 November 2018

Subject: Morley South Ward TRO - Objection Report

Capital Scheme Number: 32752

Are specific electoral Wards affected? If relevant, name(s) of Ward(s): Morley South	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information? If relevant, Access to Information Procedure Rule number: Appendix number:	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No

Summary of main issues

1. The Best Council Plan 2018-19 outlines how Leeds City will achieve its ambition to become the Best City in the UK and Leeds City Council the best local authority. According to the Best Council Plan, the ambitions of the Best Council are supporting healthy lifestyles, building strong cohesive communities, keeping children safe and connecting people and places. This report proposes a scheme that will help deliver these objectives by restricting unsafe sections of the highway while still providing parking areas which meet the residential and business needs of the area and thus reduce the likelihood of obstruction, congestion and injury accidents.
2. Following approval of a report to the Chief Officer (Highways and Transportation) in April 2017, Leeds City Council (Traffic Regulation) (Waiting Restrictions) (No.W41) Order 2014 Amendment No.2 2018, was advertised and attracted a total of twelve objections.
3. This report seeks approval of the Chief Officer (Highways and Transportation) to consider and overrule the reported objections associated to the proposed waiting restrictions on Troy Road detailed in Leeds City Council (Traffic Regulation) (Waiting Restrictions) (No.W41) Order 2014 Amendment No.2 2018

Recommendations

4. The Chief Officer (Highways and Transport) is requested to:

- i) note the contents of this report;
- ii) agree the changes detailed in 3.2
- iii) consider and overrule the objections to Leeds City Council (Traffic Regulation) (Waiting Restrictions) (No.W41) Order 2014 Amendment No.2 2017 giving authority to implement the scheme with the changes to the advertised order; and
- iv) request the City Solicitor to make, seal and implement Leeds City Council (Traffic Regulation) (Waiting Restrictions) (No.W41) Order 2014 Amendment No.2 2017 and inform the objectors accordingly of the Chief Officer's (Highways and Transportation) decision.

1 Purpose of this report

- 1.1 This report details the objections received against the proposed Traffic Regulation Order that forms a package of work to improve road safety through the introduction of waiting restrictions on various streets within the Morley South Ward and requests the Chief Officer (Highways and Transportation) to consider the objections and the Officer's response.
- 1.2 The purpose of the report is to obtain authority to overrule the objections received to the proposals on Troy Road and seeks approval to implement and seal the waiting restrictions as per the revised Order.

2 Background information

- 2.1 Due to the rising levels of indiscriminate parking experienced on various roads within Morley South, concerns have been raised via Ward Members, the police, members of the public and local businesses, regarding its adverse effect on sight lines, general access for the residents and the free movement of traffic. A scheme was collated as a consequence to introduce a series of waiting restrictions within the Ward with the intention of improving accessibility and visibility at key points, thus improving road safety.
- 2.2 The Chief Officer (Highways and Transportation) approved this package of measures as part of the wider Traffic Management Capital scheme report presented April 2017 and gave authority to advertise and implement a Traffic Regulation Order subject to objections.
- 2.3 The Traffic Regulation Order was subsequently advertised between 6 October 2017 and 3 November 2017. As a result of the advertisement period, a total of seventeen responses have been received to the advertised proposals, where four are in support, twelve are in objection and one has requested additional details. The objections are outlined in Appendix A.

- 2.4 The one representation requesting additional details has been responded to and is now in support of the proposals.

3 Main issues

- 3.1 This report refers to a Traffic Regulation Order scheme that seeks to implement lengths of waiting restrictions on various streets across the Morley South Ward, the proposals on Troy Road received objections and are detailed on drawing TM-06-2913-TRO-04.
- 3.2 Due to the comments received by objectors in relation to Topcliffe Lane it is proposed that these restrictions are removed from this order so that they can be reassessed and put forward as part of a TRO for Morley South in the year 2018/19.
- 3.3 With the removal of the Topcliffe Lane proposals, eight of the objection are no longer valid and as such have been removed from the final objection summary.
- 3.4 Appendix A, the objection summary table, details the objectors' concerns and Highways Officer's response of the remaining four objections.

4 Corporate Considerations

4.1 Consultation and Engagement

4.1.1 Ward Members:

These proposals have been developed in conjunction with the local ward members at the time. Ward Members were initially consulted by email on 11th September 2017. A total of one response was received confirming their support for the scheme. The scheme was subsequently amended in response to local resident consultation, ward members were notified by email on 9th February 2018. No other adverse comments received. Regular meetings were held with Ward Members in order to keep them update on the progress of the scheme and the feedback from the public

4.1.2 Emergency Services and West Yorkshire Combined Authority (WYCA):

The Emergency Services and WYCA were consulted by email on 11th September 2017. No adverse comments were received regarding the proposals.

4.1.3 Local Residents:

The affected residents were consulted on the 10th October 2017 via letters and several consultation events prior to the legal advertisement. Following feedback three locations were altered to alleviate concerns that had been raised. Two locations have received objections.

4.2 Equality and Diversity / Cohesion and Integration

- 4.2.1 An Equality, Diversity, Cohesion and Integration screening form was completed for the proposed scheme, which found that the proposals would ensure that vehicular access is maintained along narrower stretches of highway, around junction radii

and points of access to private property, where existing concentrated parking is causing issues.

4.2.2 The same restrictions will also improve pedestrian accessibility, particularly carers with children and those pedestrians with pushchairs and/or wheelchairs. The restrictions will create lengths of highway free from parked vehicles, allowing increased visibility for all.

4.2.3 A consequence of the implementation of parking restrictions is that parking will displace to new locations, which cannot be accurately determined until the restrictions have been implemented. This may have a negative impact on the accessibility for road users and/or pedestrians at a separate location. Any such issues that arise following this displacement can be considered as part of a new scheme, moving forward.

4.3 Council policies and City Priorities

4.3.1 The Best Council Plan 2018-19 outlines how Leeds City will achieve its ambition to become the Best City in the UK and Leeds City Council the best local authority. According to the Best Council Plan, the ambitions of the Best Council are supporting healthy lifestyles, building strong cohesive communities, keeping children safe and connecting people and places.

4.3.2 The proposal contributes to the policies in the West Yorkshire Local Transport Plan 2011-26 as follows:

Transport Assets: P2. Maintain to a suitable and sufficient standard.

Travel Choices: P10. Promote the benefits of active travel.

Connectivity: P18. Improve safety and security

4.3.3 The proposals contained in the report have no implications for the council constitution.

4.4 Resources and value for money

4.4.1 The full scheme is estimated at £10,000 comprising:

Works	£4,000
Legal	£1,000
Staff fees	£5,000

4.4.2 The scheme is funded by the Traffic Management Capital budget and its completion is anticipated within the 2018/19 financial year.

4.5 Legal Implications, Access to Information and Call In

4.5.1 The scheme is not eligible for Call In.

4.6 Risk Management

- 4.6.1 There is a risk that if the restrictions are not introduced, then access for residents and emergency services will be severely restricted.
- 4.6.2 There is a risk that if the restrictions are not introduced, then inter-visibility between road users will be severely restricted

5 Conclusions

- 5.1 These proposals are designed to remove indiscriminate parking and improve access and visibility for many local residents at various locations within the Morley South ward.
- 5.2 Over-ruling the received objections detailed in Appendix A, subject to the changes in part 3.2 and in accordance with the recommendations will allow this scheme to progress as per the advertised proposals.
- 5.3 Provision of these measures will improve safety at key points on various roads within the Morley South Ward, particularly accessibility and visibility around junctions and also protecting access to private property where required.

6 Recommendations

- 6.1 The Chief Officer is requested to:
 - i) note the contents of this report;
 - ii) agree the changes detailed in 3.2
 - iii) consider and overrule the objections to Leeds City Council (Traffic Regulation) (Waiting Restrictions) (No.W41) Order 2014 Amendment No.2 2017 giving authority to implement the scheme with the changes to the advertised order; and
 - iv) request the City Solicitor to make, seal and implement Leeds City Council (Traffic Regulation) (Waiting Restrictions) (No.W41) Order 2014 Amendment No.2 2017 and inform the objectors accordingly of the Chief Officer's (Highways and Transportation) decision.

7 Background documents¹

- 7.1 Appendix A – Objection Summary & Highways Response
 - 7.2 Appendix B – EDCI Screening Document
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APPENDIX A

SUMMARY OF OBJECTION TO THE MORLEY SOUTH PROPOSED TRAFFIC REGULATION ORDER

Leeds City Council (Traffic Regulation) (Waiting Restrictions) (No.W41) Order 2014 Amendment No.2 2017

A total of four objections are remaining which all refer to Troy Road, drawing TM-26-2911-TRO-04. These restrictions have been proposed in order to improve visibility at the bend and to facilitate the movement of traffic, in particular the manoeuvres made by refuse vehicles and emergency services. Following the initial consultation period it was expressed that there were concerns about removal of parking and displacement of vehicles and as such several restrictions were removed so as to limit the perceived negative impact.

These proposals have been requested by the police and local residents who have road safety concerns. We have received general support from residents within the locality. The issues raised in each objection have been categorised below with the highways response to the comments. A copy of each objection will be available at the highways board, these have not been published as they contain personal information.

Objection	Highways Response	Number
<i>Loss of available parking for residents</i>	<p>It is the duty of the local Highways Authority to insure the safe movement of traffic and so restrictions are only used in locations where there is highlighted concern. It is accepted that the Highways Authority will facilitate parking for residents in locations that are safe and where they do not cause obstructions.</p> <p>Furthermore the proposals were altered at an earlier stage of scheme development in order to alleviate the concerns of residents. Additionally the restrictions will have the benefit of improving the visibility at the bend and consequently reduce risk presented by low visibility.</p>	4
<i>Concerned that restrictions will decrease property value</i>	<p>There is no evidence suggesting that the introduction of waiting restriction has an effect on property value and these proposals are recommended to improve road safety.</p>	2
<i>Displacement of vehicles</i>	<p>An approximate total of nine vehicles will be displaced by the introduction of these restrictions which will have a limited effect on the local network. Vehicles will be parking in more appropriate locations on the public highway and no longer impeding the free movement of traffic.</p>	1

Appendix B

Equality, Diversity, Cohesion and Integration Screening



As a public authority we need to ensure that all our strategies, policies, service and functions, both current and proposed have given proper consideration to equality, diversity, cohesion and integration.

A **screening** process can help judge relevance and provides a record of both the **process** and **decision**. Screening should be a short, sharp exercise that determines relevance for all new and revised strategies, policies, services and functions. Completed at the earliest opportunity it will help to determine:

- The relevance of proposals and decisions to equality, diversity, cohesion and integration.
- whether or not equality, diversity, cohesion and integration is being/has already been considered, and
- Whether or not it is necessary to carry out an impact assessment.

Directorate: City Development	Service area: Traffic Management
Lead person: Luke Wood	Contact number: 0113 37 87495

1. Title: Morley South Ward Traffic Regulation Order
Is this a:
<input type="checkbox"/> Strategy / Policy <input type="checkbox"/> Service / Function <input checked="" type="checkbox"/> Other
If other, please specify: Traffic Regulation Order

2. Please provide a brief description of what you are screening
The screening focuses on a report to the Highways and Transportation Board requesting authority to implement a traffic regulation order in the Morley South Ward, specifically overruling objections received during the public advertisement period.

3. Relevance to equality, diversity, cohesion and integration
All the council's strategies/policies, services/functions affect service users, employees or the wider community – city wide or more local. These will also have a greater/lesser relevance to equality, diversity, cohesion and integration.
The following questions will help you to identify how relevant your proposals are.
When considering these questions think about age, carers, disability, gender reassignment, race, religion or belief, sex, sexual orientation and any other relevant characteristics (for example socio-economic status, social class, income, unemployment, residential location or family background and education or skills levels).

Questions	Yes	No
Is there an existing or likely differential impact for the different equality characteristics?	✓	
Have there been or likely to be any public concerns about the policy or proposal?	✓	
Could the proposal affect how our services, commissioning or procurement activities are organised, provided, located and by whom?		✓
Could the proposal affect our workforce or employment practices?		✓
Does the proposal involve or will it have an impact on <ul style="list-style-type: none"> • Eliminating unlawful discrimination, victimisation and harassment • Advancing equality of opportunity • Fostering good relations 		✓

If you have answered **no** to the questions above please complete **sections 6 and 7**

If you have answered **yes** to any of the above and;

- Believe you have already considered the impact on equality, diversity, cohesion and integration within your proposal please go to **section 4**.
- Are not already considering the impact on equality, diversity, cohesion and integration within your proposal please go to **section 5**.

4. Considering the impact on equality, diversity, cohesion and integration
<p>If you can demonstrate you have considered how your proposals impact on equality, diversity, cohesion and integration you have carried out an impact assessment.</p> <p>Please provide specific details for all three areas below (use the prompts for guidance).</p> <ul style="list-style-type: none"> • How have you considered equality, diversity, cohesion and integration? (think about the scope of the proposal, who is likely to be affected, equality related information, gaps in information and plans to address, consultation and engagement activities (taken place or planned) with those likely to be affected) <p>Consultation on the proposals has taken place with the following stakeholders:</p> <ul style="list-style-type: none"> • Local Councillors • Emergency Services (Police, West Yorkshire Fire and Ambulances Services) • Metro • Local Residents <p>Support for the scheme has been received from Local Councillors with no objections raised from other statutory consultees. Twelve objections have been received by residents, as detailed in the summary table in Appendix A.</p>
<ul style="list-style-type: none"> • Key findings <p>Positive Impacts of the Scheme Features:</p> <p>The proposals will ensure that points of access is maintained along stretches of highway and around junction radii, where existing concentrated parking is causing issues.</p>

The same restrictions will also improve pedestrian accessibility, particularly carers with children and those pedestrians with pushchairs and/or wheelchairs. The restrictions will create lengths of highway free from parked vehicles, allowing increased visibility for all.

Negative Impacts of the Scheme Features:

A consequence of the implementation of parking restrictions is that parking will displace to new locations, which cannot be determined until the restrictions have been implemented. This may have a negative impact on the accessibility for road users and/or pedestrians at a separate location.

- **Actions**

(think about how you will promote positive impact and remove/ reduce negative impact)

Any such issues that arise following the negative impact can be considered as part of a new scheme, moving forward.

5. If you are not already considering the impact on equality, diversity, cohesion and integration you will need to carry out an impact assessment.

Date to scope and plan your impact assessment:	N/A
Date to complete your impact assessment	N/A
Lead person for your impact assessment (Include name and job title)	N/A

6. Governance, ownership and approval

Please state here who has approved the actions and outcomes of the screening

Name	Job title	Date
Nick Hunt	Traffic Engineering Manager	27/11/2017

7. Publishing

This screening document will act as evidence that due regard to equality and diversity has been given. If you are not carrying out an independent impact assessment the screening document will need to be published.

Please send a copy to the Equality Team for publishing

Date screening completed	27 th November 2017
Date sent to Equality Team	
Date published (To be completed by the Equality Team)	